WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT

Minutes of the meeting of the Administrative Control Board of Wasatch Integrated Waste Management District held May 3, 2017 at 5:00 p.m. in the large conference room, Wasatch Integrated Waste Management District Administrative Offices, 1997 East 3500 North, Layton, Utah.

Conducting: Vice Chair, Mayor Mitch Adams, Layton City

**ADMINISTRATIVE CONTROL BOARD PRESENT:**

Vice-Chair, Mayor Mitch Adams, Clinton
Secretary, Council Member James Bruhn, West Bountiful
Council Member Vern Phipps, Clearfield
Commissioner Randy Elliott, Davis County
Commissioner Jim Smith, Davis County
Council Member Tony London, Morgan

Council Member Ned Mecham, Morgan County
Mayor Len Arave, North Salt Lake
Mayor Tammy Long, South Weber
Councilmember Mike Gailey, Syracuse
Mayor Erik Craythorne, West Point
Council Member Wally Larrabee, Woods Cross

**ADMINISTRATIVE CONTROL BOARD MEMBERS EXCUSED FROM ATTENDING:**

Board Chair, Mayor Bob Stevenson, Layton
Mr. John Higginson, Centerville
Commissioner Bret Millburn, Davis County
Mayor Jim Talbot, Farmington

Mayor Don Carroll, Fruit Heights
Mayor Steve Hiatt, Kaysville
Mayor Beverly Macfarlane, Sunset

**STAFF PRESENT:**

Nathan Rich, Executive Director
David Van De Graff, Controller
Kathy Hammerle, Recorder
Preston Lee, Landfill Manager
Todd Quinley, Purchasing Manager

**VISITORS:**

Larry Jenkins, Kirton McConkie
Michael Poff, South Weber resident
Diane Murphy, South Weber resident
Jan Tucker, South Weber resident
Jo Sjoblom, South Weber resident

Sherry Wootton, South Weber resident
Jean Jenkins, South Weber resident
Jeff Monroe, former mayor and South Weber resident
Connie Monroe, South Weber resident
Beth Holbrook, Waste Management

Notice of time, place, and agenda of the meeting was sent to the Salt Lake Tribune, Deseret News, Davis County Clipper, Morgan County News, and Standard Examiner newspapers on April 28, 2017. Notice of time, place, and agenda of the meeting was sent to each member of the Administrative Control Board via e-mail and posted at Wasatch Integrated Waste Management District Administrative Offices on April 28, 2017.
Welcome
Vice Chair, Mayor Mitch Adams welcomed board members, staff, and visitors to the meeting.

Minutes Approval
Vice Chairman Adams presented minutes of the March 1, 2017 board meeting to the board for approval.

Upon motion duly made and seconded, minutes for the March 1, 2017 board meeting were approved. Voting in favor of said motion was unanimous.

Public Comment
Vice Chairman Adams welcomed guests in attendance to comment.

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<th>Commenter</th>
<th>Summary</th>
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<tr>
<td>Jo Sjoblom</td>
<td>South Weber City has many charms; very little crime, great mountain views, etc. but also concerns; canyon winds brush fire risk, flooding, and earthquake. Newer concerns are dust from sand and gravel pit and landfill odors. Residents appreciate the landfill’s attempts to control odors but increased odor continues to be a problem. Compelled to plead for a solution; if the spray on solution does not work, residents are proposing odor producing waste and green waste be moved farther from the north end of the landfill.</td>
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<td>Diane Murphy</td>
<td>Lived in South Weber over nine years but odors began approximately four years ago. Would appreciate management considering the residents’ suggestions.</td>
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<tr>
<td>Jan Tucker</td>
<td>Lived in South Weber for over 31 years but odors have only become an issue in the last four years. When entertaining outdoors, the odors are terrible and a solution must be found.</td>
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Vice Chairman Adams thanked those who commented and said the District is trying to be a good neighbor and acknowledged the issues.

Mr. Nathan Rich thanked residents for their comments and noted that we all have the same goal; for the odor to be controlled. He said that he understands their frustration and that the District has been and will continue to do everything it can to minimize the landfill’s impact to the neighborhood. He said that once the transfer of waste begins, management plans to transfer residential curbside waste first, which is the most putrid. He also explained that organic waste hauled from the energy recovery facility has a very strong odor which is likely contributing to the odors in South Weber, however that source of odor will end with the closure of the energy recovery facility at the end of the month.

In response to a question, Mr. Rich said that green waste has already been moved to an area farther from South Weber and seven cities currently participate in green waste recycling.

Mr. Rich offered residents the opportunity to meet, on a regular basis, with District staff to hear residents’ concerns and to offer ideas and updates. Residents in attendance agreed that meeting together could be productive and appointed Jo Sjoblom as their point of contact.

Council Member James Bruhn suggested that residents approach the city about implementing green waste recycling city wide. Green waste recycling material goes to the green waste recycling facility rather into the landfill.

Vice Chairman Adams said that the residents’ concerns are taken very seriously by the District and that efforts will continue to rectify the odor issues.

Director’s Update
Mr. Rich updated board members and visitors on the resolution for disposal of surplus property at the energy recovery facility. It is the District’s intent to use the salvage value of the buildings, equipment,
and inventory to partially offset the cost of demolition. He also briefly discussed the resolution adopting the Fiscal Year 2018 Tentative Budget. A public hearing is scheduled to be held at the May 31, 2017 board meeting. The resolution also tentatively sets balances for the funds and accounts which have been established by Title 9 of the District Code. These funds include capital projects funds for financing future specific capital projects as described in the attached long-range capital plan as required under section 17B-1-612 Utah Code Annotated.

Mr. Rich reported on District Issues. On March 1, 2017, the Administrative Control Board passed Resolution 17-03b directing management to close the Davis Energy Recovery Facility and to prepare an update to the 20-year Solid Waste Management Plan. An Advisory Committee was appointed to oversee the process and GBB Solid Waste Management Consultants have been hired to complete the work. Preliminary field work has been completed and the Advisory Committee met on February 15, 2017 and February 27, 2017 to provide input and direction. The Plan update is currently being finalized and with final input and approval of the Advisory Committee will be presented to the Administrative Control Board at the May 31, 2017 meeting.

Staff is recommending that the Administrative Control Board make the following changes to rates effective July 1, 2017. A public hearing will be scheduled to hear comment regarding the proposed rate changes at the May 31, 2017 board meeting. The following changes are being considered: Out of District Minimum Load Charge $25 – New Fee, Green Waste Fee Increased from $20 to $25 per ton, Municipal Solid Waste and Construction and Demolition Waste Increased from $30 to $32 per ton.

HB-115 which passed the Utah State Legislature this past session requires the Division of Waste Management and Radiation Control to propose an updated fee schedule which is “fair and equitable”. The Division has started a series of public meetings to provide background information and ask for input. Staff will continue to be involved in this process, but anticipate it will result in a substantial increase in the fees charged to municipal solid waste for state oversight.

NUERA’s operation of the Bayview Landfill is working well with two entities now delivering waste to the facility. NUERA is also proposing to hire a Safety Trainer/Coordinator to support quality safety programs for those members of NUERA who wish to participate. There are currently five facilities who have expressed interest in participating in the shared cost of a Safety Trainer/Coordinator and the NUERA Board has requested that the O&M Committee proceed with the project. This will be a great program for Wasatch to participate in to keep the Districts’ safety program robust. The cost to participate is currently estimated at $25,000 per entity and is being included within our (Wasatch’s) FY 2018 budget.

WASTECON will be held this year in conjunction with the ISWA World Congress in Baltimore, Maryland September 25-27, 2017. Please let Juli know if you would like to attend. It will be an excellent conference with a worldwide perspective.

Committee Meetings were last held on April 25 and 26, 2017. Committee meetings usually scheduled for May have been cancelled and the next board meeting will be held May 31, 2017.

At the direction of the Administrative Control Board, the final day of operation of the Davis Energy Recovery Facility will be May 31, 2017. Waste will be accepted through May 19th. Most employee’s last day of work will be June 2nd. A four to eight person cleanup crew will remain on site for approximately two additional weeks removing all remaining solid waste and residue from the facility.

Separation agreements have been provided to all affected employees as directed by the Board. In addition to the severance pay provided explicitly in Resolution 17-03b, each employee is eligible to receive up to $4000 in tuition grant for qualified training programs and up to two months of health insurance premium. Wasatch has been working with the DATC and Utah Workforce Services to assist laid off employees in finding work. Two job fairs have been held which were well attended.

Negotiations are underway to terminate the steam sales contract with HAFB. Preliminary indications are that no penalties will apply to either party and the only point of discussion is the disposition of the steam delivery line, which is currently owned by Wasatch.

Action has been taken to terminate the existing power purchase agreement with PacifiCorp, by mutual agreement, effective June 2, 2017. No penalties will be due from either party.
GBB Solid Waste Management Consultants have been tasked with developing a schedule and cost to mothball (layup) the Davis Energy Recovery Facility to maintain the potential to restart the facility. These costs will be considered as the final disposition of the facility is decided over the next few months.

Wasatch has released a Request for Proposals for the liquidation and demolition of the Davis Energy Recovery Facility, associated equipment, and inventory. A well attended walk through was held on April 20, 2017 and proposals are due on May 22, 2017.

Security fencing and signing is currently being installed at the energy recovery facility in anticipation of its closing.

The facility’s state and federal Air Quality Permits will be modified over the next six months to remove the energy recovery facility operations and requirements. Actual emission reductions resulting from closure of the facility will be banked for future use at the site or sale to a third party. Those banked emissions that are PM$_{2.5}$ precursors will be permanent (no expiration date).

The Solid Waste Permit for the facility will be terminated after all waste and residue have been removed from the site (closure). Any new facilities built at the site will require a new Plan of Operations to be approved by the Utah Division of Solid Waste Management and Radiation Control.

The existing Storm Water Permit will be modified as plans for the new facilities are finalized.

With closure of the energy recovery facility, all waste will be delivered to the Davis Landfill while the transfer station and mixed waste processing facility are being constructed (up to two years). Preparations are being made at the landfill to handle the increased tonnage. Five employees displaced from the energy recovery facility are being absorbed into landfill operations. The landfill management organization is also being restructured.

We continue to work to the best of our ability to control odor from landfill operations. There has been an increasing number of odor related complaints over the past six months. The extremely wet winter and organic material delivered from the energy recovery facility have been contributing factors. Installation of a larger landfill gas collection header and replacement of aging wellheads is helping. We are also planning to test a polymeric soil binder over areas currently covered only by soil to help the efficiency of the gas collection system. Poor weather conditions have prevented application of this material for the past 8 months.

Financial Report

Mr. Van De Graff presented the financial reports of the District.

Mr. Van De Graff presented disbursements for February, March, and April 2017. Disbursements for the months of February, March, and April totaled $2,379,456.30. Checks over $10,000, for the months of February, March, and April represented 77 percent of disbursements and totaled $1,837,440.57.

Upon motion duly made and seconded, disbursements were approved. Voting in favor of said motion was unanimous.

Mr. Van De Graff presented financial statements ending March 17, 2017. He reported that operating revenues were at 76 percent and operating expenses were at 74 percent of the budgeted amount.

Resolutions

Resolution 17-04, Authorizing Disposal of Surplus Property was presented to the board for approval.

Upon motion duly made and seconded, Resolution 17-04 was approved. Voting in favor of said motion was unanimous.

Resolution 17-05, Approving the Tentative Budget for Fiscal Year 2018 was presented to the board for
approval.

In response to a question, Mr. Rich said that $1 million has been budgeted for demolition of the facility but staff is hopeful that the actual cost will be lower. Although the decision has not yet been made to demolish the facility, preliminary preparations are being made.

A public hearing is scheduled for May 31, 2017 during the board meeting.

Upon motion duly made and seconded, Resolution 17-05 was approved. Voting in favor of said motion was unanimous.

**Other Business**

There was no additional business for discussion.

**Adjournment**

Upon motion duly made and seconded, the Administrative Control Board meeting was adjourned at 6:59 p.m. Voting in favor of said motion was unanimous.

Mayor Bob Stevenson, Board Chair

Nathan Rich, Executive Director