# WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT (A Component Unit of Davis county)

**FINANCIAL STATEMENTS** 

JUNE 30, 2015 and 2014



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Gary K. Keddington, CPA Phyl R. Warnock, CPA Marcus K. Arbuckle, CPA

### INDEPENDENT AUDITOR'S REPORT

To the Administrative Control Board Wasatch Integrated Waste Management District Layton, Utah

### Report on the Financial Statements

We have audited the accompanying financial statements of the Wasatch Integrated Waste Management District (the District), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statement in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or errors.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expression an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of Wasatch Integrated Waste Management District as of June 30, 2015, and the respective change in financial position, and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as noted in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because of the limited procedures do not provide us with sufficient audit evidence to express an opinion or provide any assurance.

### Other Report Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a separate report dated October 27, 2015 on our consideration of the District's internal control over financial reporting and on our tests of compliance with certain provisions of laws and regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

### Keddington & Christensen

Keddington & Christensen, LLC Salt Lake City, Utah October 27, 2015

As Management of Wasatch Integrated Waste Management District (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the year ended June 30, 2015. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the attached report.

### OVERVIEW OF THE DISTRICT

The District was established on September 24, 1984, by Resolution No. 84-200 adopted by the Board of County Commissioners of Davis County, Utah (the "County"), pursuant to the provisions of the Utah Special Services District Act, Title 17A, Chapter 2, Part 13, Utah Code Annotated 1953, as amended (the "Special Service District Act"). Under the Special Service District Act, the District constitutes a separate body politic and corporate and a quasi-municipal public corporation distinct from each county or municipality in which the District is located. Following the establishment of the District, in accordance with the provisions of the Special Service District Act, the governing body, of each of the cities now included within the boundaries of the District, adopted a resolution electing to be included within the District.

The District was formed in 1984 as the Davis County Solid Waste Management and Energy Recovery Special Service District. In the mid-1990s the District created a dba name of Wasatch Energy Systems. On July 1, 2004 the District legally changed its name to Wasatch Integrated Waste Management District.

The boundaries of the District include all of the municipalities in Davis County (other than the City of Bountiful), the unincorporated areas of Davis County, Morgan City and the unincorporated areas of Morgan County, Utah. The District's present boundaries encompass an area of approximately 268 square miles with an estimated population of 289,000 persons.

The Utah Special Service District Act, as applied to the District, provides that the Board of County Commissioners of Davis County shall control, and have supervisory authority over all activities of the District, but that the Board of Davis County Commissioners may delegate to an administrative control board the governance of the District and the exercise of certain powers of the District under the Special Service District Act. Pursuant to Resolution No. 84-200 and Resolution No 87-130, adopted by the Board of Davis County Commissioners (collectively, the "County Resolution"), the governance and the exercise of the powers of the District were delegated to the Administrative Control Board.

The Administrative Control Board is presently composed of nineteen members; including the three Davis County Commissioners and one member from each of the sixteen other political subdivisions of the State of Utah that are included within the District. Each member of the Administrative Control Board is appointed by the Governing body of the member's respective political subdivision for a four-year term. As of June 30, 2015 members of the Administrative Control Board are:

Board Member	Position	Representing
Jim Smith	Commission	er Davis County
Brett Millburn	Commission	er Davis County
John Petroff	Commission	er Davis County
John Higginson	Council Men	nber Centerville City
Mark Shepherd	Mayor	Clearfield City
Mitch Adams	Mayor	Clinton City
Jim Talbot	Mayor	Farmington City
Don Carroll	Mayor	Fruit Heights City
Steve Hiatt	Mayor	Kaysville City
Bob Stevenson	Mayor	Layton City
Tony London	Council Men	nber Morgan City
Ned Mecham	Council Men	nber Morgan County
Len Arave	Mayor	North Salt Lake City
Randy Hilton	Council Men	nber South Weber City
Beverly Macfarlane	Mayor	Sunset City
Mike Gailey	Council Men	nber Syracuse City
James Bruhn	Council Men	nber West Bountiful City
Erik Craythorne	Mayor	West Point City
David Hill	Council Men	nber Woods Cross City

The Administrative Control Board annually elects an executive committee including; Chairman, Vice Chairman and Secretary. As of June 30, 2015 members of the executive committee are:

John Petroff	Chairman
Mitch Adams	Vice-Chairman
James Bruhn	Secretary

Daily operations of the District are supervised by the Executive Director, Nathan Rich, who is appointed by and serves at the pleasure of the Administrative Control Board. District Staff currently consists of 63 full time employees.

### Operations

The primary components of the integrated solid waste disposal system operated by the District are the Davis Energy Recovery Facility and the Davis Landfill. Other components of the integrated system which are located at the Davis Landfill include; a green waste recycling facility, recycling drop off center, household hazardous waste drop-off facility, landfill gas to energy facility, maintenance shop, and the District administrative offices.

### Davis Energy Recovery Facility

The Davis Energy Recovery Facility is located on a tract of land in unincorporated Davis County adjacent to Hill Air Force Base (HAFB) and Layton, Utah. The facility includes two mass burn municipal waste combustors, each with a nameplate capacity of 210 tons per day. The combustors are equipped with a back pressure turbine generator rated at 1,600 kilowatts. Steam generated from the combustion of waste is exported to HAFB for process and heating uses pursuant to the terms and conditions of the Utility Service Contract. Construction of the facility was completed and final acceptance of the facility occurred in October 1988. A new ten (10) year fixed price contract for the sale of steam to HAFB was executed on July 24, 2014 and is effective October 1, 2014 through September 30, 2024. Substantial improvements have been made at the energy recovery facility over the years including; installation of an upgraded air pollution control system in 2001, replacement of redesigned feed grates in 2001, installation of new ash extractors in 2005, installation of a wet drag conveyor for under-fire ash removal in 2009, installation of natural gas fired auxiliary burners in 2012, and installation of a new fly ash conditioning system in 2015. The new 10 year steam contract is supporting a series of intensive maintenance programs, the first of which was completed during the 2015 maintenance outage, designed to improve facility efficiency, reliability, and longevity.

### Davis Landfill

The Davis Landfill and administrative offices are located approximately 1.5 miles east of the energy recovery facility. The historic landfill (unlined) cell began accepting waste in about 1952 and was permanently closed in 1999. The historic landfill cell does not have a bottom liner component or leachate recovery system. The first phase of the new (lined) landfill cell was constructed in 1998 to meet Federal Standards under the Resource Conservation and Recovery Act (RCRA) Subtitle D and includes an engineered bottom liner and leachate collection system. Phase two of the lined landfill cell was constructed in July 2002. A final cap and cover system, including landfill gas recovery, was installed during June 2006 over approximately 12 acres of the lined landfill cell. Phase three of the lined landfill cell was also completed during August 2006 to provide for additional disposal capacity. Construction of Phase V of the lined landfill cell was completed in December 2012 adding substantial additional capacity to the landfill. As of June 30, 2015 the landfill had remaining capacity of 5,429,755 cubic yards of MSW which is estimated to last 27 years under status quo operations. Approximately 54 acres of land, adjacent to the Davis Landfill, was purchased in December 2012 to serve as a buffer between landfill operations and the surrounding residential community.

### Green Waste Recycling Facility

The Green Waste Recycling Facility is located at the Davis Landfill and became operational in the fall of 2002. Recycling consists of processing of vegetative wastes to produce wood chip, mulch, and compost products which are available to the general public for sale at modest prices. The District has implemented a program for the curbside collection of green waste which is delivered to the Green Waste Recycling Facility. Currently the cities of Centerville, Fruit Heights, Kaysville, Sunset, Syracuse, West Point, and Woods Cross, are providing service for curbside collection of green waste. Expanded curbside collection of green waste will further improve operations at the energy recovery facility by removing grass clippings and other poorly combustible material from the municipal waste stream while providing additional feed stock for recycling and sale. Wasatch completed construction of, and is currently operating, an Aerated Static Pile (ASP) composting system which was completed in June 2013. The new facility is successfully increasing capacity and reducing odor emissions from composting operations.

### Citizen Drop Off Facility

The citizen drop off facility at the landfill was completed in June 2006 and provides a clean safe location where self-haul customers may drop off waste without having to enter the landfill cell. Waste is dropped on a large concrete pad and landfill personnel then haul it into the landfill for disposal. Several recycling opportunities are also provided as part of the citizen drop off facility.

### Household Hazardous Waste and Recycling Facilities

The recycling drop-off facility was opened in June 2010 and provides a quality recycling opportunity for residents and businesses within the District, at no charge. The household hazardous waste facility is colocated at the recycling drop-off center and provides a place for residents of the District to dispose of household quantities of potentially hazardous waste at no charge. Services provided include (1) recycling of electronic waste, used oil, batteries and antifreeze, (2) product reuse, and (3) proper disposal for potentially hazardous materials.

### Landfill Gas to Energy Facility

During 2004 the District installed equipment at the landfill to compress the ship landfill gas, via pipeline, to HAFB for use in generating electricity. In January 2005 the project came on line and started putting waste gas, produced from decaying garbage, to beneficial use while reducing air pollution. The project was completed in partnership with HAFB, the U.S. Department of Energy, and the Utah Energy Office. This was the first operational landfill gas to energy project completed in the State of Utah. In March 2008 HAFB installed an additional generator, increasing capacity from 1.2 megawatts to 2.2 megawatts of renewable electricity (power for about 1500 homes). Flexible membrane has been installed as a temporary cover over all currently inactive areas of the lined landfill to improve landfill gas capture and control odor.

### Capital Projects Plan

A facility audit of the energy recovery facility conducted in 2011 indicated "It is anticipated that, given sufficient funding for maintenance, the plant can operate satisfactorily for another fifteen years at similar levels of availability and performance as is currently being achieved." Several major capital projects at the energy recovery facility are scheduled over the next five years to support continued operations including the addition of a mixed waste pre-processing line to improve facility operation and lower maintenance costs, addition of pollution control systems for NOx and CO, improvements to the electrostatic precipitator, and replacement of the air cooled condenser.

With continued operation of the energy recovery facility, as currently configured, the Davis Landfill will reach capacity in approximately 27 years. Some disposal capacity will need to be replaced within 15 years. Replacement landfill capacity will likely be located at a considerable distance from the District service area in either Box Elder or Tooele County. The long distance from the transportation of waste will necessitate construction of one or more transfer stations within the District for the collection and transfer of waste in long-haul trucks. It is anticipated that the primary transfer station will be located at the current site of the energy recovery facility.

### Other Considerations

The District entered into a new 10 year fixed price contract with HAFB effective October 1, 2014 that will support continued operation of the energy recovery facility including completion of the planned capital projects. The District also implemented a moderate increase in rates charged for waste delivered to District facilities effective July 1, 2015.

### FINANCIAL HIGHLIGHTS

- Final payment for the revenue refunding bonds issued to fund construction and operation of the WTE (Waste to Energy) facility was paid in June 2006. In fiscal year 2015 the District has not incurred any additional long term debt other than the facilities closure and post closure care costs.
- A substantial rate reduction was implemented during the fiscal year ended June 30, 2007. A reduction in the rate charged member cities for each residential was reduced from \$7.25 per month to \$5.25 per month effective January 1, 2007 and to \$5.20 per month effective July 1, 2014
- A moderate rate increase was implemented effective July 1, 2015 raising the charge for commercial waste delivered to District facilities from \$26/ton to \$30/ton and the rate for green waste from \$10/ton to \$20/ton. There was no change to Household Use Fees which are paid by member cities for disposal of residential waste.
- The assets and deferred outflows of the District exceeded liabilities and deferred inflows at the close of the most recent fiscal year by \$51,319,869 (net position). Of this amount, \$41,893,444 are capital assets, \$5,427,648 is temporarily restricted to meet closure and post closure requirements and \$4,030,863 is designated for capital project requirements as provided by District Title 9 Application of Funds set by resolution by the Administrative Control Board and to meet the District's ongoing services and obligations to customers, employees and creditors.
- The District's total net position decreased by \$3,874,251 primarily due to \$4,529,597 net operating loss which included \$3,666,825 depreciation and amortization, \$543,563 decrease in accounts receivable, \$200,751 decrease in inventory, \$11,015 decrease in prepaid expenses, \$2,387,514 increase in current liabilities and \$478,750 increase in closure and post closure care costs.
- At the close of the current fiscal year the District's combined ending funds cash and investments were \$17,175,908 which was a decrease of \$6,126,540 from the prior year.
- The Districts total liabilities increased by \$2,449,092 during the most recent fiscal year. The key factors being the increase of \$2,387,514 in current liabilities and an increase in closure/post closure liabilities of \$478,750.

### **OVERVIEW OF FINANCIAL STATEMENTS**

The District's financial statements consist of:

- The Statement of Net Position presents information on all of the District's assets, deferred outflow of resources, liabilities and deferred inflows of resources. The difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.
- The Statement of Revenues, Expenditures, and Changes in Net Position presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving raise to the change occurred, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in these statements for some items that will only result in cash flows in the future fiscal periods (e.g., uncollected fees charged and earned but unused vacation leave).
- The Statement of Cash Flows presents the activities of the District on a cash-received and cash paid basis. This statement shows how cash was spent and reconciles the change in the cash accounts for the District from the prior year to the current year.
- Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

• Other information – In addition to the basic financial statements and accompanying notes, this report presents certain supplementary information concerning closure and post-closure care requirements for the landfill and energy recovery facility.

### FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows exceeded liabilities and deferred inflows by \$51,319,869 at the close of the most recent fiscal year.

The largest portion of the District's net assets \$41,893,444 (68%) reflects its investment in capital assets (e.g. land, buildings, machinery and equipment). The District uses these capital assets to provide services to its customers.

In comparison with the prior year, the following items should be noted:

- Total operating revenues decreased by \$465,815. This decrease was due to a \$16,960 decrease in tipping fee revenue, \$52,780 decrease in steam and energy sales, \$502,779 decrease in recycling revenue and \$106,704 increase in other revenue.
- Total operating expenses increased by \$5,135,804. This increase resulted primarily from the maintenance at the energy recovery facility.
- Non-operating revenues (expenses) increased by \$263,180. This increase was primarily due to an \$8,954 increase in interest revenue and \$254,226 increase in the gain on sale of equipment.
- Net position decreased by \$3,874,251 compared to a \$4,113,247 increase the prior year.

The following tables summarize information presented in the financial statements:

### Wasatch Integrated Waste Management Districts' Net Position

	2015	2014	2013
Current and other assets Capital assets, net	\$ 19,882,296 41,893,444	\$ 26,762,420 36,270,666	\$ 20,277,228 38,644,837
Total Assets	61,775,740	63,033,086	58,922,065
Deferred outflows of resources	355,174	286,745	
Current and other liabilities Long-term liabilities outstanding	3,531,854 7,075,035	1,144,340 6,981,371	1,467,841 4,690,395
Total Liabilities	10,606,889	8,125,711	6,158,236
Deferered inflows of resources	204,156	(=)	-
Net investment in capital assets Restricted Unrestricted	41,893,444 5,427,648 3,998,777	36,270,666 5,236,637 13,686,817	38,644,837 5,210,336 8,908,656
Total Net Position	\$ 51,319,869	\$ 55,194,120	\$ 52,763,829

### Wasatch Integrated Waste Management Districts' Change in Net Position

	•	2015	 2014	 2013
Operating revenue Less: Operating expenses	\$	15,345,633 19,875,230	\$ 15,811,448 14,739,426	\$ 15,069,149 15,949,188
Net operating income		(4,529,597)	 1,072,022	 (880,039)
Non operating revenues (expenses) Special items		655,346	 392,166 2,649,059	 131,608
Change in position		(3,874,251)	4,113,247	(748,431)
Net Position - beginning of year		55,194,120	52,763,829	53,512,260
Adjustment to implementing GASB 68	to the facility in market		 (1,682,956)	 //2
Net Position - end of year	\$	51,319,869	\$ 55,194,120	\$ 52,763,829

### Revenues

The District revenues are generated from user fees and energy sales. No tax dollars are used in financing District operations. The District collects a monthly container fee for residential household (automated side-load) containers and commercial (automated side-load) containers. A tipping fee is charged for all other waste received. The District also has entered into a utility service contract with the government of the United States providing for the delivery of steam of HAFB. A summary of the District's Revenues are:

	-	2015	%	_	2014		_	2013	%
Operating revenues:									
Tipping fees	\$	11,028,362	69%	\$	11,045,322	59%	\$	10,744,814	71%
Steam and energy		3,587,104	22%		3,639,884	19%		3,203,556	21%
Recycling		555,639	3%		1,058,418	6%		1,070,251	7%
Other		174,528	1%		67,824	0%	_	50,528	0%
Total operating revenue		15,345,633	96%		15,811,448	84%		15,069,149	99%
Non operating revenues (expenses)		655,346	4%		392,166	2%		131,608	1%
Special items	-	ħ	0%	-	2,649,059	14%			0%
Total revenues	\$	16,000,979	100%	\$	18,852,673	100%	\$	15,200,757	100%

### **Capital Assets**

The District investment in net capital assets increased by \$5,622,778 which was attributed to depreciation and:

The sale of the following items:

- Loaders (2)
- Compactor
- Roll-off Truck
- Computer equipment

The acquisition of the following items:

- Compactor
- Loader
- Dump-truck
- Pick-up truck
- Roll-off bins
- Litter fencing

#### **Debt Administration**

At the end of the fiscal year the District had \$3,531,854 in current liabilities and \$7,075,035 in long-term liabilities consisting of net pension liability and closure/post closure liability. The District had no bonded debt outstanding.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

- The District prepared its 2016 budget anticipating minimal growth in households over the next year. The District will continue to provide excellent customer service by maintaining and expanding District facilities and continually improving customer service facilities. The District will continue to promote an integrated waste management system for the handling of waste in the District that includes waste to energy, modern landfill technology, recycling, and composting.
- The District has planned a \$5,940,000 capital budget for fiscal year 2016 which includes the purchase of a two roll-off trucks, two loaders, a compactor, an excavator and a skid-steer. Capital projects planned at the energy recovery facility are the completion of the rebuilding of generations banks on both boilers and a mixed waste processing line. The landfill has planned for a new entrance road at the landfill.

### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Wasatch Integrated Waste Management District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the District Executive Director, Nathan Rich, PO Box 900 Layton, Utah 84041-0900.

BASIC FINANCIAL STATEMENTS

### WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT STATEMENTS OF NET POSITION June 30, 2015 and 2014

	2015	2014
Assets		
Current Assets: Cash and cash equivalents Temporary cash investments Accounts receivable less allowance for doubtful accounts Inventory Prepaid expenses and deposits Restricted cash - landfill closure and post-closure escrow	\$ 911,486 10,836,774 995,745 1,590,256 118,642 5,427,648	\$ 950,975 17,114,836 1,539,308 1,791,007 129,657 5,236,637
Total Current Assets	19,880,551	26,762,420
Noncurrent Assets: Capital assets Less: Accumulated depreciation Capital Assets, net Net pension asset	109,725,983 (67,832,539) 41,893,444 1,745	101,632,548 (65,361,882) 36,270,666
Total Assets	61,775,740	63,033,086
Deferred Outflows of Resources Deferred outflows of resources relating to pensions Total Assets and Deferred Outflows of Resources	355,174 \$ 62,130,914	286,745 \$ 63,319,831
Liabilities		
Current Liabilities: Accounts payable Other accrued liabilities	\$ 2,746,390 785,464	\$ 444,730 699,610
Total Current Liabilities	3,531,854	1,144,340
Non-Current Liabilities:  Land fill closure and post closure care costs  Net pension liability - as restated	5,490,420 1,584,615	5,011,670 1,969,701
Total Long-term Liabilities	7,075,035	6,981,371
Total Liabilities	10,606,889	8,125,711
Deferred Inflows of Resrouces  Deferred inflows of resources relating to pensions	204,156	*
Net Position		
Net investment in capital assets Restricted for: Temporary for closure and post-closure costs Unrestricted - as restated	41,893,444 5,427,648 3,998,777	36,270,666 5,236,637 13,686,817
Total Net Position	51,319,869	55,194,120
Total Liabilities and Net Position	\$ 62,130,914	\$ 63,319,831

The accompanying notes are an integral part of this statement.

### WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

For The Years Ended June 30, 2015 and 2014

	2015	2014
Operating Revenues		
Tipping fees	\$ 11,028,362	\$ 11,045,322
Steam sales	3,587,104	3,639,884
Recycling	555,639	1,058,418
Other	174,528	67,824
Total Operating Revenues	15,345,633	15,811,448
Operating Expenses		
Personnel	5,759,757	5,498,906
Depreciation and amortization	3,666,825	4,001,001
Maintenance	6,714,786	1,713,953
Supplies	1,284,298	1,398,773
Professional services	464,153	378,686
Utilities and telephone	730,484	639,913
Insurance	370,422	378,108
Environmental testing and permits	213,138	209,233
Training and travel	94,314	100,827
Miscellaneous	98,303	98,751
Landfill closure and post-closure adjustment	478,750	321,275
Total Operating Expenses	19,875,230	14,739,426
Net Operating Income	(4,529,597)	1,072,022
Nonoperating Revenues (Expenses)		
Gain on sale of equipment	557,396	303,170
Interest income	97,950	88,996
Total Nonoperating Revenues (Expenses)	655,346	392,166
Special items:		
NURLA investment return		2,500,000
NURLA interest		149,059
Total special items	PA-10-10-10-10-10-10-10-10-10-10-10-10-10-	2,649,059
Change In Net Position	(3,874,251)	4,113,247
Total Net Position, Beginning of Year	55,194,120	52,763,829
Adjustment to implementing GASB 68 (Note 5)	9	(1,682,956)
Total Net Position, End of Year - as restated	\$ 51,319,869	\$ 55,194,120

# WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT STATEMENTS OF CASH FLOWS

### For The Years Ended June 30, 2015 and 2014

	2015	2014
Cash Flows From Operating Activities		
Receipts from customers and users	\$ 15,889,196	\$ 15,440,438
Payments to suppliers	(7,456,472)	(5,516,400)
Payments to employees	(5,925,007)	(5,464,334)
Net Cash From Operating Activities	2,507,717	4,459,704
Cash Flows From Capital and Related Financing Activities		
Sale of equipment	79,555	303,170
Purchase of capital assets	(8,811,762)	(1,626,830)
Net Cash From Capital and Related Financing Activities	(8,732,207)	(1,323,660)
Cash Flows From Investing Activity		
Interest income	97,950	238,055
NURLA investment return		2,500,000
Net Cash From Investing Activity	97,950	2,738,055
Net Increase (Decrease) in Cash and Cash Equivalents	(6,126,540)	5,874,099
Cash and Cash Equivalents, Beginning of Year	23,302,448	17,428,349
Cash and Cash Equivalents, End of Year	\$ 17,175,908	\$ 23,302,448
Reconciliation of Operating Income to Net Cash From Operating Activities:		
Net operating income (loss)	\$ (4,529,597)	\$ 1,072,022
Adjustments to reconcile operating income to net cash from operating activities:		
Depreciation expense	3,666,825	4,001,001
(Increase) Decrease in assets		
Accounts receivable	543,563	(371,010)
Inventory	200,751	(221,040)
Prepaid expenses	11,015	(19,043)
Net pension asset	(1,745)	
Deferred outflows relating to pensions	(68,429)	
Increase (Decrease) in current liabilities		
Accounts payable	2,301,660	(363,492)
Other accrued liabilities	85,854	39,991
Net pension liability	(385,086)	N=1
Deferred inflows relating to pensions	204,156	201.000
land closure and post-closure care costs	478,750	321,275
Net Cash From Operating Activities	\$ 2,507,717	\$ 4,459,704

### NOTE 1 SUMMARY OF ACCOUNTING POLICIES

#### Reporting Entity

Wasatch Integrated Waste Management District (the District) was established on October 13, 1984 by a resolution adopted by the Board of County Commissioners of Davis County, Utah, pursuant to the provisions of the Utah Special Service District Act.

The District is engaged in the operating of a solid waste disposal and resource recovery cogeneration facility (the Facility). In the process of burning solid waste, the Facility generates steam which is sold as an energy source to the United States Government (Hill Air Force Base).

During fiscal year 1987, various cities deeded to the District property on which the District now operates a landfill. The landfill property was deeded without charge to the District. Because the fair market value was not determinable (and is deemed to be minimal), this land has not been reflected in the accompanying financial statements. Land purchased after 1987 is presented on the financial statements.

### Summary of Significant Accounting Policies

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to government entities. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing accounting and financial reporting principles. Financial reporting is based upon accounting guidance codified by GASB.

The following is a summary of the more significant policies.

### Financial Statement Presentation and Basis of Accounting

The District is classified as a proprietary fund type and prepares its financial statements as an enterprise fund. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private businesses, where the intent is that all costs of providing certain goods and services to the general public be financed or recovered primarily through user charges, or where it has been deemed that periodic determination of net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. Accordingly, the District's financial statements are presented on the accrual basis of accounting. Revenues from operations, investments, and other sources are recorded when earned and expenses are recorded when liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods and services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District are tipping fees charged to residents and the sale of steam to Hill Air Force Base. Operating expenses for the District include the costs of personnel, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### NOTE 1 SUMMARY OF ACCOUNTING POLICIES (Continued)

Summary of Significant Accounting Policies (Continued)

### Reporting Entity

In evaluating how to define the District for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in accounting principles generally accepted in the United States of America. The basic, but not the only criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of the ability is financial interdependency. Other manifestations of this ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability of fiscal matters. A second criterion used in evaluating potential component units is the scope of the public service. Application for this criterion involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted with the geographic boundaries of the government and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the government is able to exercise oversight responsibilities. Based upon the application of these criteria, the District has no component units. The District has been determined to be a component unit of Davis County. The County has a Minority position in the district's management in that three of the nineteen trustee positions are held by the County Commission. The County is considered to be the primary government for the District because the county was the creating entity and also has the statutory authority of dissolution.

### Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand and demand deposits. Investments are sated at cost. All such amounts are considered to be cash and cash equivalents for cash flow statement purposes.

### Restricted Assets

The District maintains specific investments held by the Utah Public Treasurer's Investment Pool for safekeeping of funds relating to landfill closure and post-closure escrow.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

### **Inventories**

Inventories are stated at lower of cost (average cost) or market. Market is considered to be net realizable value. Inventory items are expensed as used.

### NOTE 1 SUMMARY OF ACCOUNTING POLICIES (Continued)

### Summary of Significant Accounting Policies (Continued)

### Property and Equipment

Property and equipment are stated at cost, which includes capitalization of interest costs on qualifying property. Normal maintenance and repair expenses that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed asset. The net book value of property sold or otherwise disposed of is removed from the property and accumulated depreciation accounts and the resulting gain or loss is included as non-operating revenues or expenses.

Depreciation of property and equipment was computed using the straight-line method over the following estimated useful lives:

Buildings	15-30 years
Pollution control equipment	20 years
Improvements and landscaping	15-30 years
Boilers and burning equipment	3-20 years
Computer equipment	3-5 years
Heavy mobile equipment	3-15 years
Other equipment	3-20 years

### Vacation and Other Compensated Absences

District employees who regularly work at least 30 hours per week are entitled to certain compensated absences based on their length of employment. Forty file days (360 hours) of vacation can be carried over to the next year. Personal leave is not accrued or carried over from year to year. The District has no post-retirement (health and life) insurance benefits.

### **Budgetary Accounting**

The District adopts an annual budget, which is maintained on an accrual basis. All annual appropriations lapse at fiscal year-end.

### Allowance for Doubtful Accounts

The District has set up an allowance for doubtful accounts for receivable of tipping fees of \$20,000.

### Estimates and Assumptions

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTE 1 SUMMARY OF ACCOUNTING POLICIES (Continued)

Summary of Significant Accounting Policies (Continued)

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Utah Retirement Systems Pension Plan (URS) and additions to/deductions from URS's fiduciary net position have been determined on the same basis as they are reported by URS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Reclassification

Certain prior year amounts have been reclassified for consistency with the current year presentation. \$5,236,637 of the prior year balance of Temporary cash investments has been reclassified to Restricted cash. The reclassification had no effect on reported change in net position.

### NOTE 2 CASH AND INVESTMENTS

The District's deposit and investment policy is to follow the Utah Money Management Act. The District follows the requirements of the Utah Money Management Act (Utah Code Annotated 1953, Section 51, Chapter 7) in handling its depository and investment transactions. This law requires the depositing of District funds in a "qualified depository". The Act defines a "qualified depository" as any financial institution whose deposits are insured by an agency of the Federal government and which has been certified by the state commissioner of financial institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

The Money Management Act also governs the scope of securities allowed as appropriate investments for the District and conditions for making investment transactions. Investment transactions are to be conducted through qualified depositories or primary reporting dealers.

### NOTE 2 CASH AND INVESTMENTS (Continued)

The following is a summary of the District's cash and investments as of June 30, 2015:

	7	Carrying Amount
Utah Public Treasurer's Investment Pool Petty cash and checks held for collection Cash in bank	\$	16,264,422 3,600 907,886
Total Cash and Investments	\$	17,175,908
As reported on the Statement of net position:  Cash and cash equivalents  Temporary Investments	\$	911,486 10,836,774
Restricted cash:  Landfill closure and post-closure care escrow		5,427,648 5,427,648
Total Cash and Investments	\$	17,175,908

The District's cash and cash equivalents and investments are exposed to certain risks as outlined below:

Custodial credit risk – deposits is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's policy for managing custodial credit risk is to adhere to the Money Management Act. The Act requires all deposits of District funds to be in a qualified depository, defined as any financial institution whose deposits are insured by an agency of the federal government and which has been certified by the commissioner of Financial Institutions as meeting the requirement of the Act and adhering to the rules of the Utah Money Management Council. As of June 30, 2015 and 2014, the carrying amount of the District's deposits was \$907,886 and \$947,375, respectively, the balance per the bank statement was \$908,204 and \$975,930 respectively. Deposits are not collateralized nor are they required to be by state statute. However, the State Commissioner of Financial Institutions monitors financial institutions and establishes limits for the deposits of public money at individual financial institutions, and the District follows these recommendations. Of the amounts held in deposit at June 30, 2015 and 2014, \$408,204 and \$475,930 was uninsured and uncollateralized.

Custodial credit risk – investments is the risk that in the event of the failure of a counterparty, the District will not be able to recover the value of its investments that are in the possession of an outside party. The District's policy for limiting the credit risk of investments is to comply with the Money Management Act. The Act requires investment transactions to be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities. Permitted investments include deposits of qualified depositories; repurchase agreements; commercial paper that is classified as "first-tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investor Services or Standard & Poors; bankers acceptances; obligation of the

### NOTE 2 CASH AND INVESTMENTS (Continued)

U.S. Treasury and U.S. government-sponsored enterprises; bonds and notes of political subdivisions of the State of Utah; fixed rate corporate obligations and variable rate securities rated "A" or higher by two nationally recognized statistical rating organizations; and shares in a money market fund as defined in the Act.

The district is also authorized to invest in the Utah Public Treasurer's Investment Fund (PTIF), and external pooled investment fund managed by the Utah State Treasurer and subject to the Act and Council requirements. The PTIF is not registered with the SEC as an investment company, and deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah. The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses, net of administration fees, of the PTIF are allocated based upon the participants' average daily balances. The fair value of the PTIF investment pool is approximately equal to the value of the pool shares. The District's investment in the PTIF has no custodial credit risk.

		Fair Value		Carrying Amount	Credit Rating (1)	Weighted Average Years to Maturity (2)
Cash on Hand	\$	3,600	\$	3,600	N/A	N/A
Cash on Deposit		907,886	_	907,886	N/A	N/A
	\$	911,486.00	\$	911,486.00		
Investments (3):						
Utah State Treasurer's Investment Pool Restricted Cash	\$	10,836,774	\$	10,836,774	N/A	N/A
Utah State Treasurer's Investment Pool	_	5,427,648	_	5,427,648	N/A	N/A
Total investments	\$	16,264,422.00	\$	16,264,422.00		
Total cash and cash equivalents	\$	17,175,908.00	\$	17,175,908.00		
Portfolio weighted average maturity						N/A

- (1) Ratings are provided where applicable to indicate associated Credit Risk. N/A indicates not applicable.
- (2) Interest Rate Risk is estimated using the weighted average days to maturity.
- (3) All investments are considered cash equivalents on the financial statements.

Interest rate risk is the risk that changes in the interest rates will adversely affect the fair value of an investment. The District manages its exposure by investing mainly in the PTIF and by adhering to the Money Management Act. The Act requires that the remaining term to maturity of investments may not exceed the period of availability off the funds to be invested. The Act further limits the remaining term to maturity of commercial paper to 270 days or less and fixed rate negotiable deposits and corporate obligations to 365 days or less. Maturities and fair values of the District's investments are noted in the previous table. The fair value of the District's investment in the PTIF is \$16,345,101 with a carrying value of \$16,264,422.

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District only invests in the Utah Public Treasurer's Investment Fund. As of June 30, 2015, the Utah Public Treasurer's Investment Fund was unrated.

### NOTE 2 CASH AND INVESTMENTS (Continued)

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The District's policy to limit this risk is to adhere to the rules of the Money Management Council and to invest most of its available funds in the PTIF. The council rules do not limit the amount of investments a government may make in any one issuer except for Rule 2 regarding certain endowments and funds with a long-term perspective, and Rule 17 which limits investments in a single issuer of commercial paper and corporate obligations to between 5 and 10 percent depending upon the total dollar amount held in the government's portfolio at the time of purchase. The District's investment in the Utah Public Treasurer's Investment Fund has no concentration of credit risk.

The District invests in the Utah Public Treasurer's Investment Pool (PTIF), which is a voluntary external Local Governmental Investment Pool managed by the Utah State Treasurer's Office and is audited by the Utah State Auditor. No separate report as an external investment pool has been issued for the PTIF. The PTIF is not registered with the SEC as an investment company, and is not rated. The PTIF is authorized and regulated by the Utah Money Management Act, (Utah Code Title 51, Chapter 7). The PTIF invests in high-grade securities which are delivered to the custody of the Utah State Treasurer, assuring a perfected interest in the securities, and therefore, there is very little credit risk except in the most unusual and unforeseen circumstances. The maximum weighted average life of the portfolio does not exceed 90 days.

Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments. The PTIF operates and reports to participants on an amortized costs basis. The income, gains, losses, net of administration fees, of the PTIF are allocated to participants on the ratio of the participants' share to the total funds in the PTIF based on the participants' average daily balance. The PTIF allocates income and issues statements on a monthly basis. Twice a year, at June 30 and December 31, which are the accounting periods for public entities, the investments are valued at fair value and participants are informed of the fair value valuation factor. Additional information is available from the Utah State Treasurer's Office.

### NOTE 3 CAPITAL ASSETS

The following summarizes the District's capital assets for the year ended June 30, 2015:

	June 30, 2014	Additions	Deletions	June 30, 2015
Capital assets not being depreciated			r.	£ 12.026.062
Land	\$ 13,926,963	\$ -	\$ -	\$ 13,926,963
Capital projects - single items	181,240	7,320,454	(74,697)	7,426,997
Total Capital Assets not				
being depreciated	14,108,203	7,320,454	(74,697)	21,353,960
Capital assets, being depreciated				
Buildings	20,824,616	-	(33,406)	20,791,210
Improvements	19,734,617	162,253	-	19,896,870
Waste to energy equipment	35,033,102	105,873	-	35,138,975
Mobile equipment	7,042,162	1,483,954	(915,517)	7,610,599
Containers	339,144	57.5	-	339,144
Computer equipment	998,652	40,463	(21,362)	1,017,753
Trucks and automobiles	1,096,606	22,514	(123,497)	995,623
Office furnishings and equipment	168,634	2,506	-	171,140
Attachments	336,878	26,587	-	363,465
Other equipment	1,772,416	227,323	(130,013)	1,869,726
Leased property	39,510	927	-	39,510
Box Elder landfill - site	138,008	( <b>a</b> )	<u> </u>	138,008
Total Capital Assets,				
being depreciated	87,524,345	2,071,473	(1,223,795)	88,372,023
Less accumulated depreciation	(65,361,882)	(3,666,825)	1,196,168	(67,832,539)
Capital Assets, being depreciated, net	22,162,463	(1,595,352)	(27,627)	20,539,484
Property and Equipment, Net	\$ 36,270,666	\$ 5,725,102	\$ (102,324)	\$ 41,893,444

### NOTE 4 RISK MANAGEMENT

The District is exposed to various risks of loss including third party claims, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Real property and vehicles are insured through commercial policies. Settled claims have not exceeded the District's insurance coverage for any of the past five years.

### **NOTE 5 COMMITMENTS**

The District had approximately \$2,270,449 of outstanding construction commitments at June 30, 2015.

#### NOTE 6 PENSION PLAN

### Plan Description

Eligible plan participants are provided with pensions through the Utah Retirement Systems. The Utah Retirement Systems are comprised of the following pension trust funds:

- Public Employees Noncontributory Retirement System (Noncontributory System); is a multiple employer, cost sharing, public employee retirement system.
- Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System) is a multiple-employer, cost sharing, public employee retirement system.

The Tier 2 Public Employees System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have no previous service credit with any of the Utah Retirement Systems, are members of the Tier 2 Retirement System.

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The System's defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 of the Utah Code grants the authority to establish and amend the benefit terms. URS issues a publicly available financial report that can be obtained by writing Utah Retirement Systems, 560 E. 200 S. Salt Lake City, Utah 84102 or visiting the website: www.urs.org.

### Benefits Provided

URS provides retirement, disability, and death benefits. Retirement benefits are as follows:

### Summary of Benefits by System

System	Final Average Salary	Years of Service required and/or age eligible for benefit	Benefit percent per year of service	COLA**
Noncontributory System	Highest 3 years	30 years any age 25 years any age* 20 years age 60* 10 years age 62* 4 years age 65	2.0% per year all years	Up to 4%
Tier 2 Public Employees System	Highest 5 years	35 years any age 20 years any age 60* 10 years age 62* 4 years age 65	1.5% per year all years	Up to 2.5%

<sup>\*</sup> With actuarial reductions

<sup>\*\*</sup> All post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year although unused CPI increases no met may be carried forward to subsequent years.

### NOTE 6 PENSION PLAN (Continued)

### Contributions

As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the URS Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable) is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. Contribution rates are as follows:

Utah Retirement Systems		Paid by Employer for	Employer Contribution
	Employee Paid	Employee	Rates
Contributory System 111 - Local Governmental Division Tier 2	N/A	N/A	14.830%
Noncontributory System 15 - Local Governmental Division Tier 1	N/A	N/A	18.470%

### Pension Assets, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2014, we reported a net pension asset of \$1,745 and a net pension liability of \$1,584,615.

	Proportionate Share	N	et Pension Asset		Net Pension Liability
Noncontributory System	0.3649307% 0.0575852%	\$	1.745	\$	1,584,615
Tier 2 Public Employees System  Total Net Pension Asset / Liability	0.037383276	\$	1,745	_\$_	1,584,615

The net pension asset and liability was measured as of December 31, 2014, and the total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2014 and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability was based upon actual historical employer contributions to the plan from the census data submitted to the plan for pay periods ending in 2014.

For the year ended December 31, 2014, we recognized pension expense of \$379,312. At December 31, 2014, we reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

### NOTE 6 PENSION PLAN (Continued)

	mpanipii)	Deferred Outflows of Resources	Park Name	Deferred Inflows of Resources
Differences between expected and actual experience	\$	*	\$	49,334
Changes in assumptions		2		154,822
Net difference between projected and actual earnings on pension plan investments		35,829		•
Changes in proportion and differences between contributions and proportionate share of contributions		:*		-
Contributions subsequent to the measurement date		319,345		
Total	\$	355,174	\$	204,156

\$319,345 was reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2014. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of Resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

		erred Outflows ) of Resources
Year Ended December 31,		 
	2015	\$ (42,113)
	2016	(42,113)
	2017	(42,113)
	2018	(40,082)
	2019	(305)
	Thereafter	(1,603)

### **Actuarial Assumptions**

The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75 Percent
Salary increases	3.50 - 10.50 percent, average, including inflation
Investment rate of return	7.50 percent, net of pension plan investment expense,
	including inflation

Active member mortality rates are a function of the member's gender, occupation, and age and are developed based upon plan experience. Retiree mortality assumptions are highlighted in the table.

### **NOTE 6 PENSION PLAN (Continued)**

Refired Member Mortality Class of Member	
Educators	
Men EDUM (90%)	
Women EDUF (100%)	
Public Safety and Firefighters	
Men RP 2000mWC (100%)	
Women EDUF (120%)	
Local Government, Public Employees	
Men RP 2000mWC (100%)	
Women EDUF (120%)	
EDUM = Constructed mortality table based on actual experience of male educators multiplied by given percentage EDUF = Constructed mortality table based on actual experience of female educators multiplied by given percentage RP 2000mWC = RP 2000 Combined mortality table for males with white collar adjustments multiplied by given percentage	

The actuarial assumptions used in the January 1, 2014, valuation were based on the results of an actuarial experience study for the five year period of January 1, 2008 – December 31, 2013.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which the best estimate rages of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Expected	Expected Return Arithmetic Basis				
Asset Class	Target Allocation	Real Return Arithmetic Basis	Long-Term expected portfolio real rate of return			
Equity securities	40%	7.06%	2.82%			
Debt securities	20%	0.80%	0.16%			
Real Assets	13% 9% 18%	5.10%	0.66%			
Private equity		11.30%	1.02%			
Absolute return		3.15%	0.57%			
Cash and cash equivalents	0%	0.00%	0.00%			
Totals	100%		5.23%			
	Inflation	-	2.75%			
	Expected arithmeti	7.98%				

### NOTE 6 PENSION PLAN (Continued)

The 7.50% assumed investment rate of return is comprised of an inflation rate of 2.75%, a real return of 4.75% that is net of investment expense.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### Sensitivity of the Proportionate Share of the Net Pension Asset and Liability to Changes in the Discount Rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.50 percent as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50 percent) or 1-percentage-point higher (8.50 percent) than the current rate:

	1% Decrease	Discount Rate	1% Increase
	(6.50%)	(7.50%)	(8.50%)
Proportionate share of			
Net pension (asset) / liability	\$ 3,814,946	\$ 1,582,870	\$ (275,758)

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued URS financial report.

### NOTE 7 CLOSURE AND POST-CLOSURE CARE COST

The District is required by the State and Federal Law to provide both closure and post-closure care of the landfill facility and energy recovery facility. Closure costs that will be realized by the District when the landfill is no longer accepting waste include engineering and construction of a final cover system. Post-closure care costs include: site inspection, record keeping, groundwater monitoring, gas monitoring, and systems maintenance. Post-closure care of the closed facility is required for a minimum of 30 years.

The District is required by State and Federal Law to establish financial assurance sufficient to assure adequate closure, post-closure care, and corrective action, if required, of the facility by compliance with one or more financial assurance mechanisms acceptable to, and approved by, the Executive Secretary of the Utah State Division of Solid and Hazardous Waste. The District currently provides financial assurance through the Local Government Financial Test UACR315-309-3(7) and a trust fund UACR315-309-4. The financial assurance mechanism is designed to provide for closure of the largest area of the facility ever requiring final cover at any one time during the active life of the landfill as specified in UACR315-309-2(3).

### NOTE 7 CLOSURE AND POST-CLOSURE CARE COST (Continued)

The District accounts for closure and post-closure care costs in accordance with Statement 18 of the Government Accounting Standards Board. Statement 18 requires reporting a portion of these closure and post-closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. At the balance sheet date of June 30, 2015:

Landfill Closure and Post-Closure costs 2015

Closure and post-closure liability \$5,490,420

Estimated total closure and post-closure

care costs remaining to recognized \$8,104,304

Percentage of landfill used to date 51.1%

Estimated future life of the landfill 27 (expected closure in year 2042)

The District's estimates of closure and post-closure care costs are based on assumptions which are affected by such things as inflation, types of technology and the related costs, and applicable laws or regulations, all of which are subject to change. As a result, actual results could differ from those estimates.

REQUIRED SUPPLEMENTARY INFORMATION

# WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

	No	Noncontributory System		er 2 Public mployees System
Proportion of the net pension liability (asset)	(	0.3649307%	0	.0575852%
Proportionate share of the net pension liability (asset)	\$	1,584,615	\$	(1,745)
Covered employee payroll	\$	3,067,508	\$	282,777
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		51.7%		-0.6%
Plan fiduciary net position as a percentage of the total pension liability		90.2%		103.5%

# WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT SCHEDULE OF CONTRIBUTIONS

	Noncontributory System			er 2 Public mployees System
Contractually required contribution	\$	573,569	\$	23,758
Contributions in relation to the contractually required contribution		(573,569)	eliterațion de la	(23,758)
Contribution deficiency (excess)	\$		\$	
Covered employee payroll	\$	3,067,508	\$	282,777
Contributions as a percentage of covered-employee payroll**		18.70%		8.40%

<sup>\*\*</sup> Contributions as a percentage of covered-employee payroll may be different than the Board certified rate due to rounding or other administrative issues.

### WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For Year Ended December 31, 2014

### Other information that is not required as part of RSI

This information below is not required as part of GASB 68 but is provided for informational purposes. The schedule below is a summary of the Defined Contribution Savings Plans for pay periods January 1 – December 31.

### **Defined Contribution System**

December 31, 2014

	Employee Paid Contributions		Employer Paid Contributions	
401(k) Plan	\$	138,435	\$	155,018
457 Plan		22,608		520
Roth IRA Plan		7,523		=
Traditional IRA Plan		1,300		373
HRA Plan		3#5		190

<sup>\*</sup> The employer paid 401(k) contributions include the totals paid for employees enrolled in the Tier 2 Defined Contribution 401(k) Plan.

# WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT (A Component Unit of Davis county)

### SUPPLEMENTAL REPORTS

**JUNE 30, 2015** 



# WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT SUPPLEMENTAL REPORTS TABLE OF CONTENTS

### For The Fiscal Year Ended June 30, 2015

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Gary K. Keddington, CPA Phyl R. Warnock, CPA Marcus K. Arbuckle, CPA

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Administrative Control Board Wasatch Integrated Waste Management District Layton, Utah

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Wasatch Integrated Waste Management District (the District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 27, 2015.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

This report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

### Keddington & Christensen

Keddington & Christensen, LLC Salt Lake City, Utah October 27, 2015



### Keddington & Christensen, LLC

Certified Public Accountants

Gary K. Keddington, CPA Phyl R. Warnock, CPA Marcus K. Arbuckle, CPA

INDEPENDENT AUDITOR'S REPORT IN ACCORDANCE WITH THE STATE COMPLIANCE AUDIT GUIDE ON:

- COMPLIANCE WITH GENERAL STATE COMPLIANCE REQUIREMENTS
- INTERNAL CONTROL OVER COMPLIANCE
- SCHEDULE OF EXPENDITURES OF STATE AWARDS

To the Administrative Control Board Wasatch Integrated Waste Management District Layton, Utah

### Report On Compliance with General State Compliance Requirements and for Each Major State Program

We have audited Wasatch Integrated Waste Management District's (the District) compliance with the applicable general state and major state program compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor, that could have a direct and material effect on the District or each of its major state programs for the year ended June 30, 2015.

General state compliance requirements were tested for the year ended June 30, 2015 in the following areas:

Budgetary Compliance Fund Balance
Utah Retirement Systems Open and Public Meetings Act
Cash management Government Records Access Management Act

The District did not receive any major assistance programs from the State of Utah during the year ended June 30, 2015.

### Management's Responsibility

Management is responsible for compliance with the general state requirements referred to above and the requirements of laws, regulations, contracts, and grants applicable to its state programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on the District's compliance based on our audit of the compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the *State Compliance Audit Guide*. Those standards and the *State Compliance Audit Guide* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on the District or its major state programs occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with general state compliance requirements and for each major state program. However, our audit does not provide a legal determination of the District's compliance.

### **Opinion on General State Compliance Requirements**

In our opinion, Wasatch Integrated Waste Management District, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the District for the year ended June 30, 2015.

### Report on Internal Control over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the compliance requirements that could have a direct and material effect on the District or on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance with general state compliance requirements and for each major state program and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a general state or major state program compliance requirement on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a general state or major state program compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a general state or major state program compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Purpose of Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on the requirements of the *State Compliance Audit Guide*. Accordingly, this report is not suitable for any other purpose.

### Keddington & Christensen

Keddington & Christensen, LLC Salt Lake City, Utah October 27, 2015

### WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT STATE OF UTAH LEGAL COMPLIANCE SCHEDULE OF FINDINGS AND RECOMMENDATIONS

### Fiscal Year 2015

During our audit procedures for the year ended June 30, 2015, we did not note any instances of noncompliance with the laws and statutes of the State of Utah.